

# Green Tax Reform for Non-Energy Agricultural Emissions in Denmark

Report from Expert Group on a Green Tax Reform

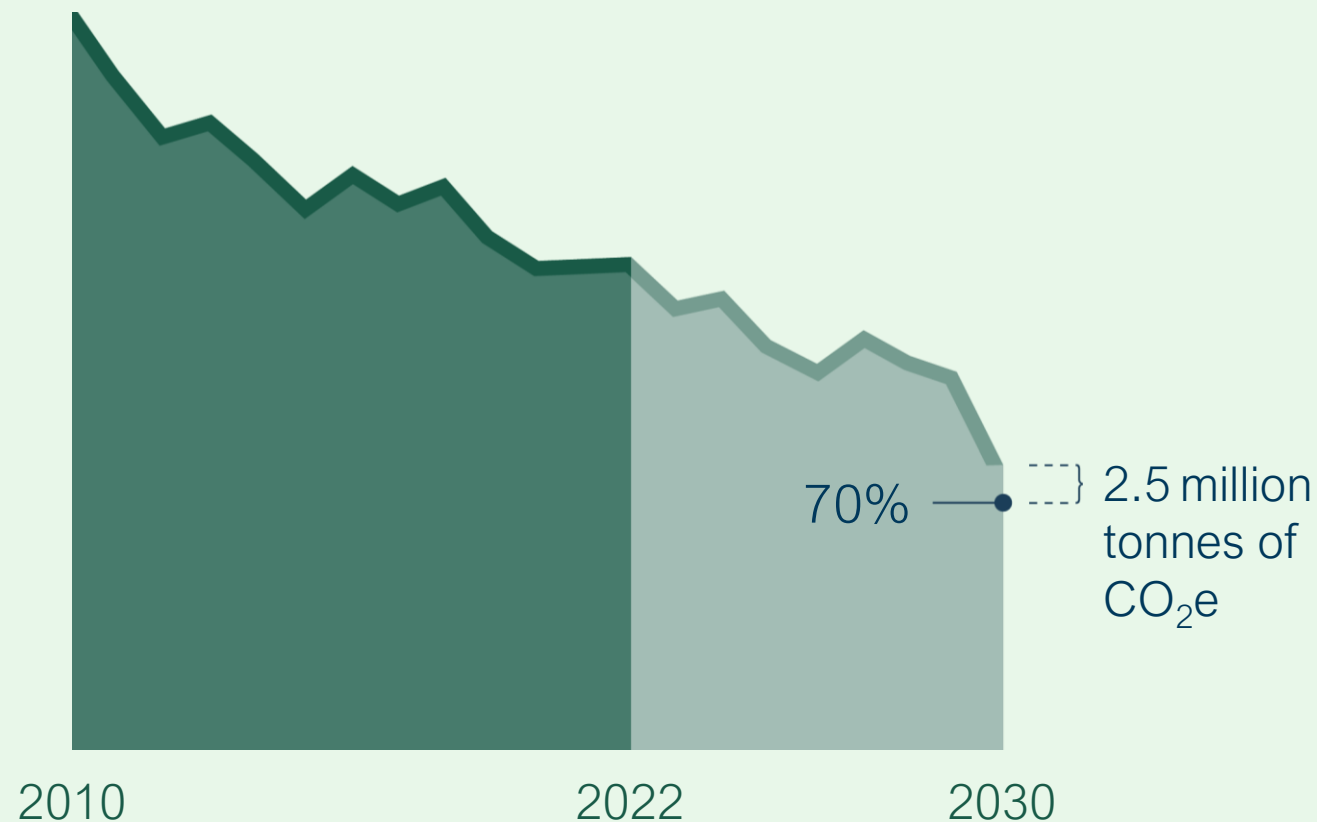
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# The 70 per cent target in the Climate Act is the reference point for the Danish Climate policy

Million tonnes of CO<sub>2</sub>e



Corrections in relation to initial baseline of 5.4 million tonnes of CO<sub>2</sub>e

Future EU-regulation (ETS-II)

Agreement on Green Aviation in Denmark

Increased diesel taxation

Correction of low-lying soils

**Reduction gap**

**2.5**

CO<sub>2</sub>e = CO<sub>2</sub> equivalents covering CO<sub>2</sub>, methane, nitrous oxide etc.

# Three different climate targets



## The Climate Act

70 per cent target by 2030 in Denmark.

Reduction gap: **2.5 million** tonnes of CO<sub>2</sub>e in 2030



## EU's LULUCF Regulation

Emissions and capture from the LULUCF sector (including low-lying soils and forests).

Reduction gap: **7.0 million** tonnes of CO<sub>2</sub>e in 2026-29 and **1.1 million** tonnes in 2030



## EU's Effort Sharing Regulation

**Regulation** Covers agriculture (without LULUCF), transportation, etc.

Reduction gap: **11.5 million** tonnes of CO<sub>2</sub>e from 2021-2030

# The agriculture and forestry sector's emissions in 2030

12.4 million tonnes of CO<sub>2</sub>e

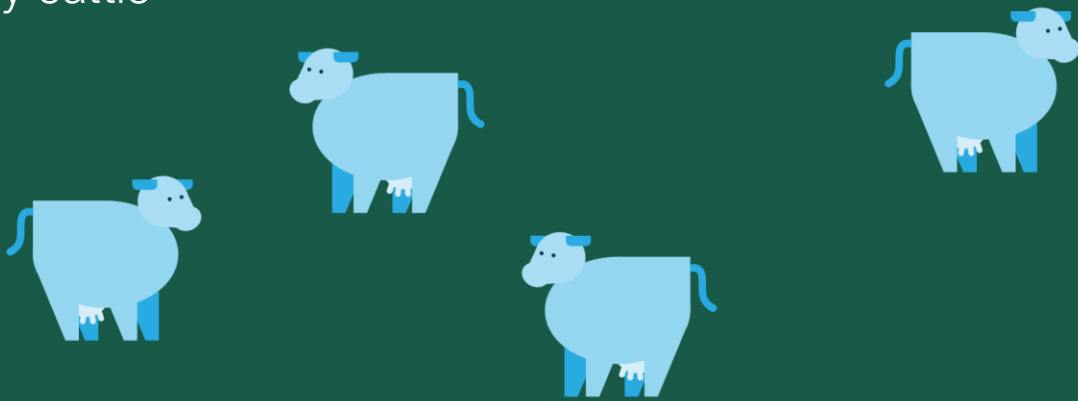
Forestry etc.

-0.2



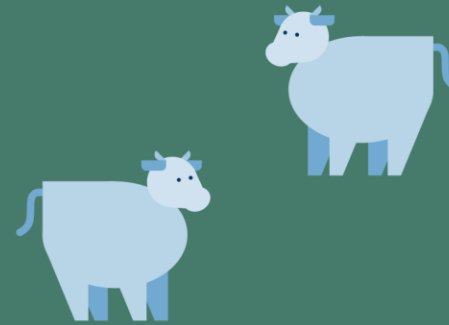
Dairy cattle

3.1



Other cattle

1.5



Pigs

1.6



Field management etc.

1.5

Other livestock etc.

0.4



Other land uses

0.6



Spreading of fertiliser and agricultural lime on fields

1.9



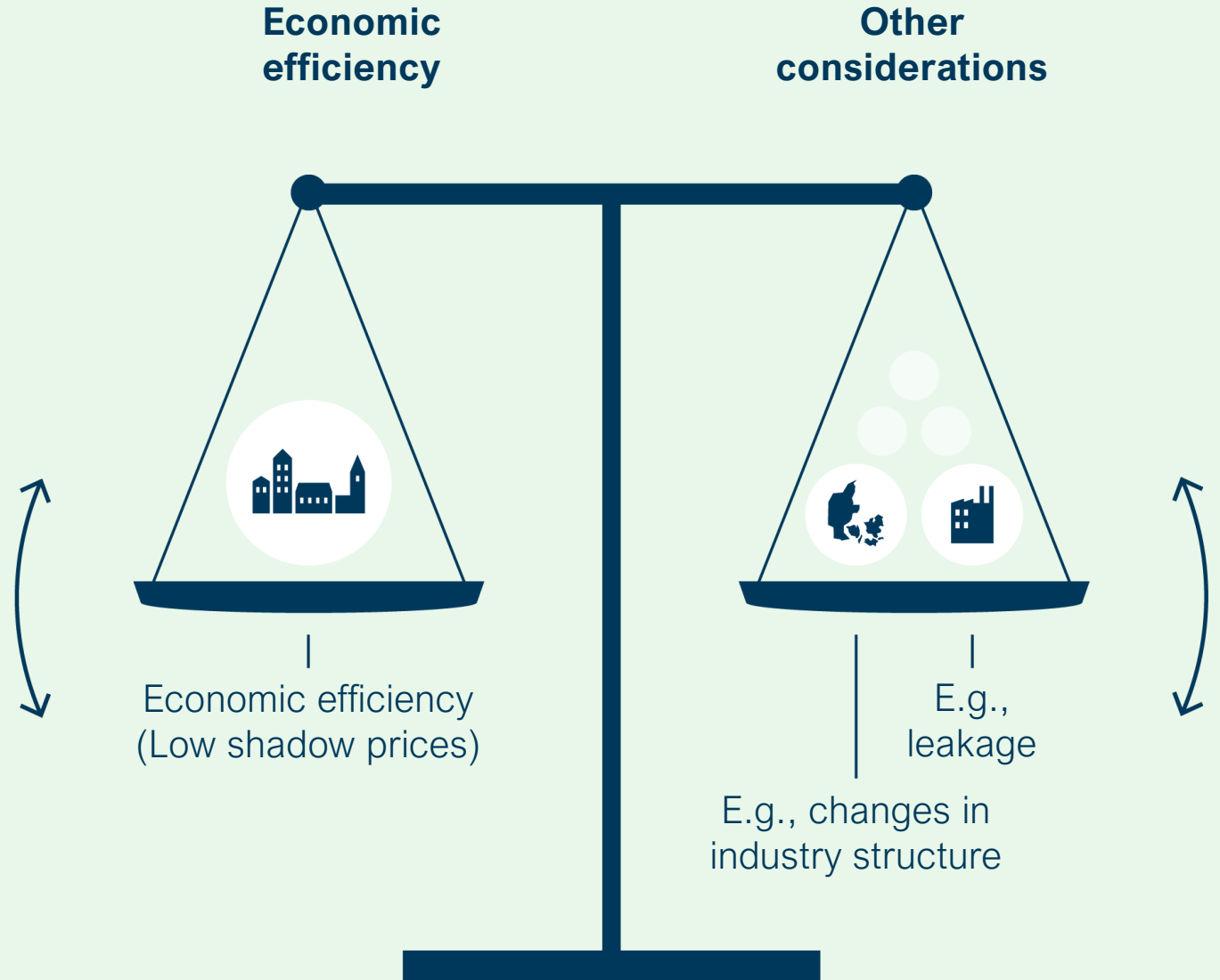
Organic soils

2.2

# Models that balance the principles of the Climate Act

Focus on:

- Consistent regulation across the economy.
- Long-term regulation aimed at both 2030 and 2045 targets.
- Address guiding principles like; existing industry structure, leakage, social cohesion and public finances.



# Three ways to structure a CO<sub>2</sub>e tax system for agriculture

3 model types with various considerations

## Model 1

Economically **cheap** reductions

## Model 2

**Partial** consideration of changes in industry structure and leakage

## Model 3

**Additional** consideration of changes in industry structure and leakage

# Commonalities across the three models



**Taxation on livestock and fertiliser** based on existing data sources



**Facilitating the wetting** of carbon-rich low-lying soils through taxation in combination with subsidies

**0.3** million tonnes of CO<sub>2</sub>e in 2030 (**1.0** million tonnes of CO<sub>2</sub>e in 2032)



**Subsidies for afforestation** corresponding to DKK 460/tonne of CO<sub>2</sub>e (a negative tax)

**0.1** million tonnes of CO<sub>2</sub>e in 2030 (**2.1** million tonnes of CO<sub>2</sub>e in 2045)

# Model 1

Economically **cheap reductions**

CO<sub>2</sub>e tax, DKK per tonne (livestock and fertiliser)

750

Marginal  
rate

**3.2** million tonnes of  
CO<sub>2</sub>e in 2030 (6 million in  
2045)

Reductions. 53 per cent  
from structural effects

DKK **5.9** billion

Economic consequences  
for the sector

**124%**      **100%**  
2030 target      LULUCF

**100%**  
EU's Effort Sharing  
Regulation

DKK **150** per tonnes of  
CO<sub>2</sub>e

Economic cost (shadow  
price)

DKK **1.2** billion

Tax revenue

**-9%**

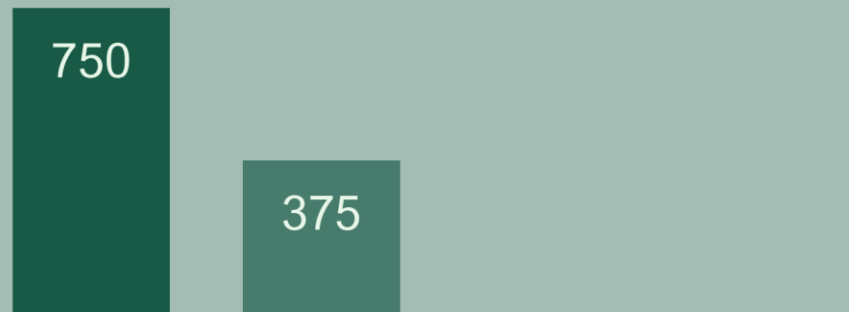
Changes in land prices incl.  
subsidies for afforestation



# Model 2a

**Partial consideration** of changes in industry structure and leakage

CO<sub>2</sub>e tax, DKK per tonne (livestock and fertiliser)



Marginal rate      Effective rate with tax allowance

Technology funding of biochar by pyrolysis: 0.2 million tonnes of CO<sub>2</sub>e.

**2.8** million tonnes of CO<sub>2</sub>e in 2030 (5.5 million in 2045)

Reductions. 35 percent from structural effects

DKK **250** per tonne of CO<sub>2</sub>e

Economic cost (shadow price)

DKK **3.1** billion

Economic consequences for the sector

DKK **-0.5** billion

Tax revenue

**113%**      **100%**  
2030 target      LULUCF

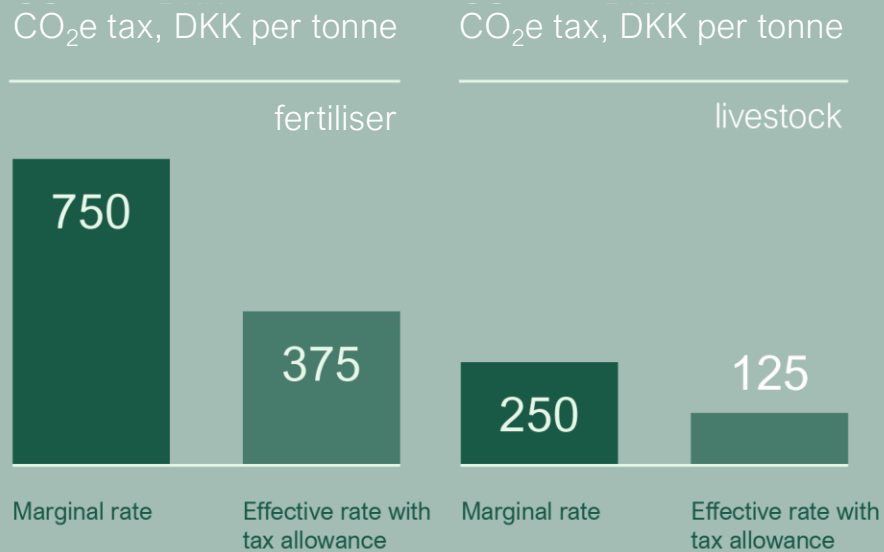
**100%**  
EU's Effort Sharing Regulation

**+4%**

Changes in land prices incl. subsidies for afforestation

# Model 3a

**Additional consideration** of changes in industry structure and leakage



Technology funding for biochar by pyrolysis: 0.8 million tonnes of CO<sub>2</sub>e. (to be revisited in 2027).

Requirements for use of feed additives and floating cover.

**2.6** million tonnes of CO<sub>2</sub>e in 2030 (5 million in 2045)

Reductions. 30 percent from structural effects

**475** DKK per tonne of CO<sub>2</sub>e in 2030

Economic cost (shadow price)

**1.9** billion DKK

Economic consequences for the sector

**-2.0** billion DKK

Tax revenue

**106%**

2030 target

**92%**

LULUCF

**+7%**

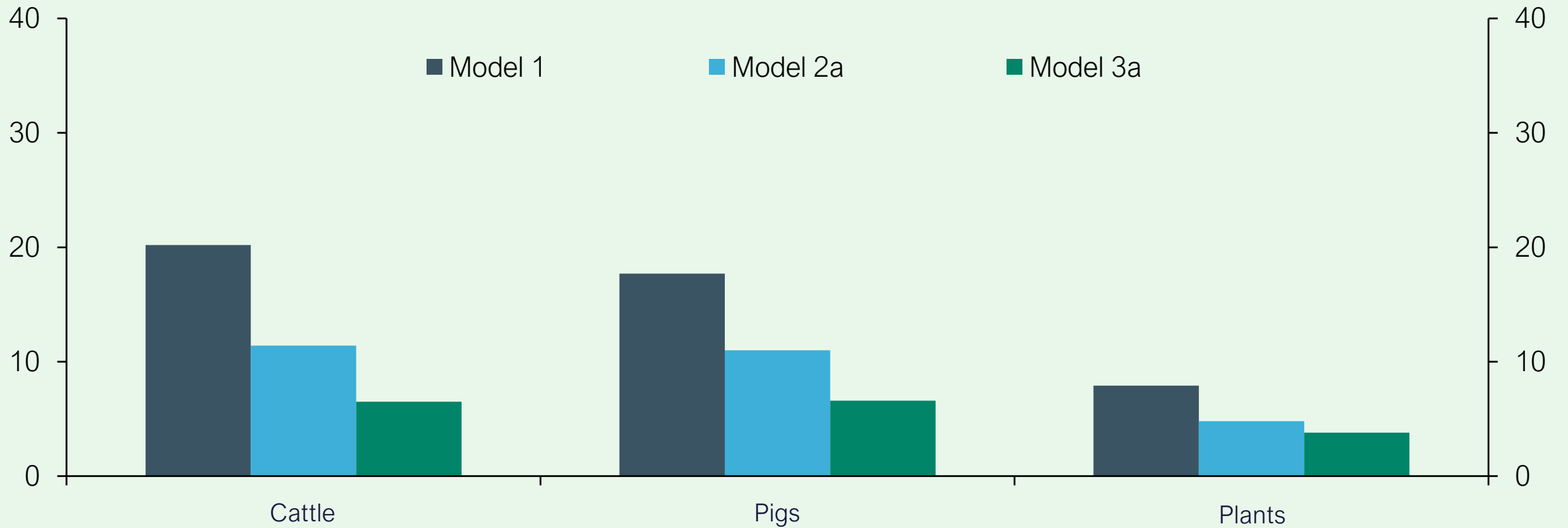
Changes in land prices incl. subsidies for afforestation

**100%**

EU's Effort Sharing Regulation

# Expected decrease in production

Decrease in production, per cent



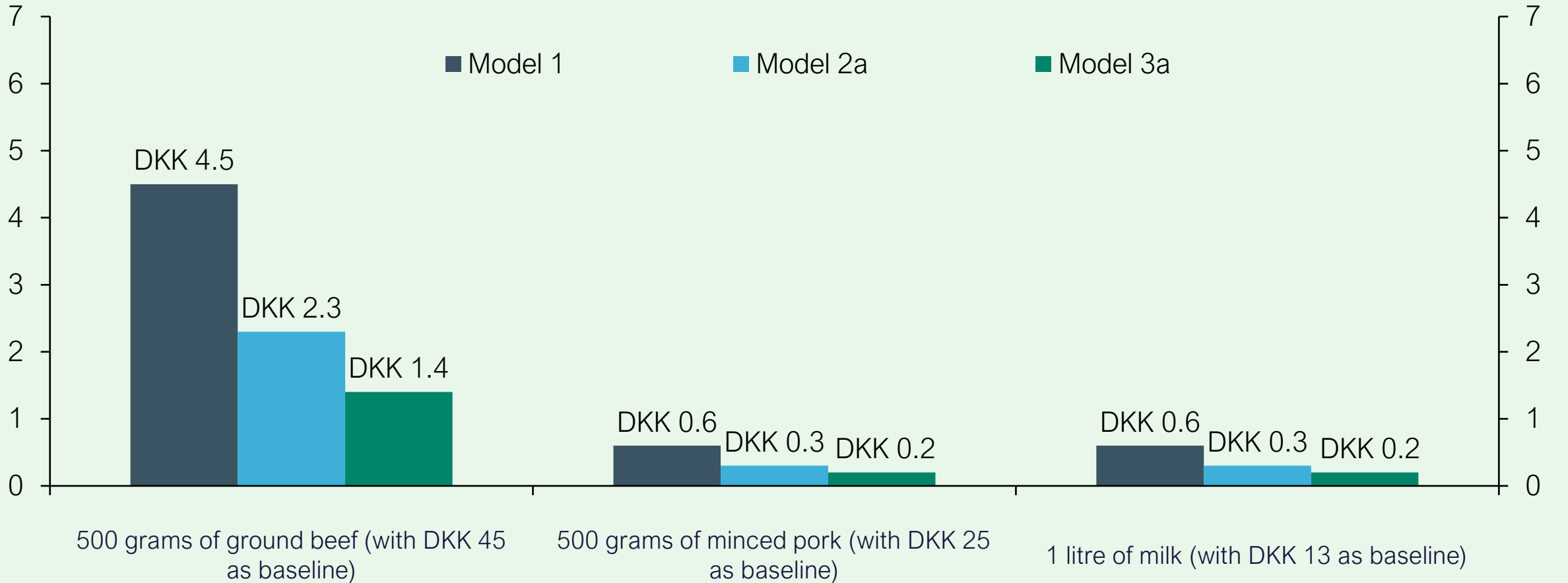
# Impact on employment

- In isolation, employment in the agricultural sector will fall by approx. 10 pct. in model 1 and 2 pct. in model 3.
- This is equivalent to 0.25 pct. and 0.05 pct., respectively, of overall Danish employment.
- The decline in employment in the agricultural sector is matched by increases in other industries.
- None of the models significantly affect the income distribution.



# Expected price increases for goods produced in Denmark

Price increase, DKK



	<b>Model 1</b>	<b>Model 2</b>	<b>Model 3</b>
	<b>750</b> pr. ton CO <sub>2</sub> e	<b>375</b> pr. ton CO <sub>2</sub> e	<b>125</b> pr. ton CO <sub>2</sub> e
<b>Reductions in DK in 2030 (2045)</b>	<b>3,2</b> (approx. <b>6.0</b> ) million tonnes of CO <sub>2</sub> e	<b>2.6 – 2.8</b> (approx. 5.5) million tonnes of CO <sub>2</sub> e	<b>2.4 – 2.6</b> (approx. 5) million tonnes of CO <sub>2</sub> e
<b>Global reductions 2030</b>	<b>1,8 – 2,5</b> million tonnes of CO <sub>2</sub> e	<b>2,0 – 2,4</b> million tonnes of CO <sub>2</sub> e	<b>2,1 – 2,4</b> million tonnes of CO <sub>2</sub> e
<b>Economic efficiency</b>	<b>DKK 150</b> per tonne of CO <sub>2</sub> e	<b>DKK 250 – 325</b> per tonne of CO <sub>2</sub> e	<b>DKK 475 – 575</b> per tonne of CO <sub>2</sub> e
<b>Cost for the sector</b>	<b>DKK 5.9</b> billion	<b>DKK 2.5 – 3.1</b> billion	<b>DKK 1.3 – 1.9</b> billion
<b>Public finances in 2030</b>	<b>DKK 1.2</b> billion	<b>DKK -0.7 – -0.5</b> billion	<b>DKK -2.1 – -2.0</b> billion

# Green “three-party agreement”



# Green “three-party agreement”

“Model 3” with a 60% base deduction from 2030

“Model 2” with a 60% base deduction from 2035

Subsidy to reduced use of fertilizer at 750 kr/tons CO<sub>2</sub>-eq

40 bill. Dkk (appr. 5.3 bill euros) to a fund for afforestation, wetting of carbon-rich soils and land-use changes (related to nitrogen leaching) + 10 bill. DKK from The Novo foundation.



# Questions